

SURREY COUNTY COUNCIL

LOCAL COMMITTEE (REIGATE AND BANSTEAD)



DATE: 2 MARCH 2020

LEAD OFFICER: ZENA CURRY, AREA HIGHWAY MANAGER

SUBJECT: HIGHWAYS SCHEMES 2019/20 – END OF YEAR UPDATE AND 2020/21 FORWARD PROGRAMME AMENDMENTS TO CAPITAL BUDGET

AREA(S) AFFECTED: ALL DIVISIONS

SUMMARY OF ISSUE:

To inform the Local Committee on the outcome of the 2019/20 Integrated Transport Scheme (ITS) and highway maintenance programmes in Reigate and Banstead and the amendments to the 2020/21 Local Committee capital budget.

This report also sets out the progress of highway works carried out by Surrey County Council which were not funded by the Local Committee and were not progressed by the Local Area Team, but other teams within the council.

RECOMMENDATIONS:

The Local Committee (Reigate & Banstead) is asked to:

- i) Note the contents of this report.
- ii) Note the increased capital budget for 2020/21, following the full council meeting held in December 2019, from £211,111 which was reported at the December Local Committee to £334,000.
- iii) Agree that the capital improvement schemes allocation for Reigate and Banstead in 2020/21 be used to progress the Integrated Transport Schemes programme as set out in Annex 4.
- iv) Note the increased capital maintenance budget for 2020/21 from £174,000 to £295,000, following the full council meeting held in December 2019. Which will be used to fund capital maintenance schemes, divided equitably between divisional members. Schemes to be progressed using this funding will be agreed by the Reigate & Banstead Maintenance Engineer in consultation with the Local Committee Chairman, Vice-Chairman and divisional members.

REASONS FOR RECOMMENDATIONS:

To update the Local Committee on the outcome of the 2019/20 highway works programme in Reigate and Banstead, and amendments to the 2020/21 Local Committee capital budget.

1. INTRODUCTION AND BACKGROUND:

- 1.1 At the Local Committee meeting held on 3 December 2018, the Reigate and Banstead Local Committee approved a programme of highway works for Reigate and Banstead funded from the Local Committee's delegated capital budget for 2019/20. The Local Committee were advised that, subject to final approval by Full Council in February 2019, the Local Committee would receive a capital budget of £181,818 in 2019/20.
- 1.2 Following approval by Full Council on 5 February 2019, the capital budget was increased with each Local Committee receiving £100,000 and a further amount based on a formula which included the number of Divisional Members within the Boroughs/Districts. As a result Reigate & Banstead received an increased capital budget of £211,111, from the previous reported at the December Local Committee of £181,818.
- 1.3 £81,111 of the capital budget was allocated to fund the ITS programme approved by the Local Committee in December 2018. The balance of £130,000 was used to fund capital maintenance schemes, divided equitably between Divisional Members. It was agreed that the schemes to be progressed would be agreed by the Reigate & Banstead Maintenance Engineer in consultation with the Local Committee Chairman, Vice-Chairman and Divisional Members.
- 1.4 In the 2019/20 financial year Members also continued to receive a Member Highways Fund allocation of £7,500 per divisional member. It was agreed that the Member Highways Fund was to be managed by the Maintenance Engineer on the Member's behalf.
- 1.5 This report provides information to the Local Committee on the outcome of the 2019/20 Integrated Transport and highways maintenance programmes in Reigate & Banstead. It also provides information to the Local Committee regarding progress on road safety schemes and developer funded schemes during the 2019/20 financial year.
- 1.6 In addition to the Local Committee's Integrated Transport Schemes and capital maintenance expenditure, Countywide budgets have been used over the past year to fund major maintenance including the A23 Resilience Scheme, major footway resurfacing works, traffic signal maintenance and other capital highway schemes. Countywide revenue budgets have also been used to carry out both reactive and routine planned maintenance works.
- 1.7 **Annex 1** provides updates on the Integrated Transport Schemes, potential developer funded schemes, road safety schemes and the parking review.

2. ANALYSIS:

Local Committee Finance

- 2.1 The Reigate & Banstead Local Committee's delegated highway budgets for the 2019-20 Financial Year were as follows:
 - Capital ITS: £81,111
 - Capital Maintenance: £130,000
 - Member Highway Fund: £75,000 (£7,500 per division).
 - **Total: £286,111**

In addition to the delegated highway budgets above, highway officers within the local area office continued to look for other sources of funding for schemes in the 2019/20 financial year, which have been identified within the Integrated Transport Scheme Programme. As a result funding was secured from Section 106 developer funding for improvements to the existing zebra crossing on the A23 High Street, Merstham. Strategic CIL funding has also been secured for the extension of the existing footway/cycleway on the A240 Reigate Road, between the signalised junction into Asda and Church Lane. Neighbourhood CIL funding has also been secured for the introduction of a one-way system in Eastgate, Nork in order to increase the number of on-street parking spaces.

2.2 A number of ITS improvement schemes and road safety schemes have been progressed in the 2019/20 financial year, as highlighted below and set out in detail in **Annex 1**.

- Hollymeoak Road/Portnalls Road junction, Chipstead: construction of kerb buildout to improve the visibility of the junction as well as the installation of STOP signs/road markings.
- Masons Bridge Road, Redhill – design work was carried out on a proposal to construct a kerb build out and priority give way arrangement. Consultation was carried out regarding this design, and due to safety concerns raised by the Fire and Rescue Service this scheme was not progressed. Further design work was carried out to investigate the possibility of relocating the build out. Unfortunately this was not possible as there was insufficient verge width to install the necessary street lights to light the build-out. It is now planned to install 2 Vehicle Activated Signs displaying 30 Slow Down on a single post to face traffic travelling in both directions, in order to try to encourage drivers to reduce their speed to the new 30mph speed limit. These works are programmed to be completed by 31 March 2020.
- London Road North (access road), Merstham: speed limit reduction to 30mph following speed surveys carried out in June 2019 which showed that the average mean speeds complied with SCC's policy for a 30mph speed limit. Speed limit reduced using small safety and improvement schemes budget, following agreement with the Chair and Vice-Chair of the Local Committee.
- Gatton Bottom, Merstham – installation of kerbing and yellow backed chevron signs to highlight the bend east of Wellhead Cottage.

2.3 The budgets delegated to Local Committee were in addition to budgets allocated at County level to cover various major highways maintenance schemes, such as the A23 Resilience scheme and the large scale maintenance of footway/carriageway resurfacing and the maintenance of traffic signals. Budgets allocated at County level also included footway/cycleway improvements carried out under the Greater Redhill Sustainable Transport Programme and the A23/Three Arch Road junction.

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Local Committee capital works programme 2019/20

- 2.4 Progress on the approved Local Committee funded capital programme of highway works in Reigate & Banstead, during the 2019/20 financial year is set out in **Annex 1**. It also provides an update on schemes being progressed using developer contributions, the Road Safety Team and the Parking Review.

Local Committee capital maintenance works programme 2019/20

- 2.5 Progress on the works to be funded from Reigate & Banstead's Local Committee's capital maintenance allocation is set out in **Annex 2**.

Member Highway Fund

- 2.6 An update of the work being funded by Members from their Member Highway Fund allocation, including the work being carried out by the Reigate & Banstead revenue maintenance gang, is provided in **Annex 3**

Parking

- 2.7 An update on the Parking review is provided in Annex 1.

Customer services

- 2.8 The total number of enquiries received in the calendar year 2019 was 126,399, which is an average of 10,533 per month. This represents a decrease of approximately 14% when compared to the total received in the calendar year 2018. This possibly reflects the milder winter and the work that has taken place to improve website and online reporting.

There have also been a decrease in the number of safety defects being reported. All reports are categorised at the point of logging, either automatically through the website or by officers. Any defects that are categorised as a "safety" defect are directed to Kier, with defects that are not considered a "safety" defect passed to SCC's local office for further investigation. In 2018 the average split between "safety" defects and other defects that were not considered "safety" defects was 53% (Kier) and 47% (SCC). In 2019 this split changed to 49% (Kier) and 51% (SCC).

For Reigate & Banstead specifically, 15,607 enquiries were received between January and December 2019, of which 7,474 were directed to the local area office for action, of these 96% have been resolved. This is in line with the countywide average.

Since January 2019, Highways & Transport have received 150 Stage 1 complaints. 61 were escalated to Stage 2, of which the Service was found to be partially or fully at fault in 18 cases. In addition 10 have been escalated to the Local Government Ombudsman. The Service was found to be partially at fault in one case.

Local Highway Drainage Schemes

- 2.9 The following local drainage works have been carried out during the 2019/20 financial year;

- High Street, Banstead – construction of new soakaway.
- Epsom Lane South, Tadworth – relocation of the existing gullies to improve efficiency.

Road safety

2.10 The Road Safety Working Group meets every 6 months to review personal injury collision data provided by Surrey Police. The Road Safety Working Group is attended by Surrey County Council Road Safety Engineers, Surrey County Council Highway Engineers and Surrey Police. An update on road safety schemes that have been identified by the Road Safety Working Group is provided in **Annex 1**.

Passenger Transport

2.11 There are no Integrated Transport Schemes, which were funded in the 2019/20 financial year that directly contributed to improvements in passenger transport. However, as part of the Greater Redhill STP a number of Quality Bus Corridor improvements have been carried out, these improvements have included new bus shelters, with Real Time Passenger Information displays at key stops. Enforceable bus stop clearways have also been installed to try to reduce the number of drivers parking in bus stops which can result in reduced access to buses for the mobility impaired.

2.12 Major schemes

M25 Junction 8 (Reigate Hill, Reigate) – improvement works

Highways England have a scheme that is being developed to carry out improvement works to the junction 8 roundabout. These works will include widened lane widths on the roundabout, adding an extra lane on the A217 northbound approach to the junction and improvements to the traffic signals. According to Highways England's website, the start of improvement work at this junction will take place from April 2021. This is to minimise disruption and better coordinate with our nearby work to upgrade the M23 to a smart motorway.

Further information is available on Highways England's website at the following location;

<https://highwaysengland.co.uk/projects/m25-junction-8-junction-improvement/>

M23 Smart Motorway

Highways England are continuing works to improve the busy 18km (11 miles) stretch of the M23 between junction 8 near Merstham and junction 10 near Copthorne by upgrading it to an "all lane running" (ALR) smart motorway.

These works began in March 2018 and are expected to be completed in spring 2020. These works will result in;

- An additional lane for traffic increasing capacity to reduce congestion.
- More technology on the road to manage incidents.
- More reliable journeys.

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Updated information regarding this scheme can be found on Highways England website at the following location;

<https://highwaysengland.co.uk/projects/m23-junctions-8-to-10-smart-motorway/>

Greater Redhill STP

Delivery of the Greater Redhill STP is complete. All remaining remedial works including safety improvements identified through the stage 3 road safety audits are now complete. Bollards installed along sections of the A23 cycle route to prevent vehicles parking on the footway have been necessary to improve safety for users of the shared use pedestrian cycle route, and prevent further damage to the footway from parked vehicles.

The programme of Quality Bus Corridor (QBC) improvements along the routes served by local bus services 430/435 and 420/460 is complete. Subject to securing additional funding a new bus shelter with improved bus stop layout will be constructed at Prices Lane, Woodhatch.

Public realm improvements for Horley town centre are being taken forward as part of the Horley Masterplan developments. These works provide the local contribution funding, to support the wider project awarded growth deal funding through the Coast to Capital Local Enterprise Partnership.

The Redhill STP project now moves into the monitoring and evaluation phase to measure and record the benefits provided by the built scheme and review this against the original project objectives. A plan for this review work will commence shortly and be overseen by the Member Task Group.

A23 Three Arch junction

Work is underway to complete the final design of the proposed scheme for the A23 Three Arch Road junction. Improvements are needed to provide increased capacity and sustainable transport measures for users of the junction, including access to East Surrey hospital. Design work being taken forward includes resolving land issues at the junction, required for the necessary widening of the road and pedestrian/cycle routes.

Options to secure remaining funding to complete the construction of the scheme is being investigated. The provisional timeframe for final scheme delivery is during 2021/22, however this will be determined by the resolution of the land issues and securing the funding needed.

This work is being overseen by the Redhill STP Member Task Group. Proposed final scheme design is expected to be the subject of a further report to the local committee later this year.

Further information on Reigate & Banstead Major Transport Schemes being progressed by SCC can be found on SCC's web page, using the following link;

www.surreycc.gov.uk/redhillstp

Chetwode Road

The Chetwode Rd project has progressed through detailed design and road safety audit. Kier are currently determining the civil engineering costs for the scheme, using detailed quantities and the design drawings.

A217 Woodhatch Junction improvements

An expression of interest bid application for scheme funding has been submitted to the Department for Transport Pinchpoint fund in February. The primary objectives for this funding stream is to provide congestion relief benefits at strategic locations, alongside improvements for sustainable transport. If successful a business case bid for the Woodhatch junction scheme will follow later this year, which will require further work to refine the existing scheme designs and improve overall benefits.

A23 Resilience Project

The Coast to Capital Local Enterprise Partnership approved a business case for A23 Resilience with a project value of £4.9m. The business case was essentially to upgrade and repair drainage infrastructure and to carry out carriageway reconstruction/resurfacing on A25 Redstone Hill and specified locations on the A23 network from Redhill Town Centre to south of Chequers Roundabout in Horley. Technically, Redstone Hill is on the A25 but the problems associated with flooding create congestion on the A23.

Works commenced at the beginning of 2018, with an extensive survey of drainage asset data, which included high pressure water cleansing of gullies and highway drains to enable CCTV surveys to be carried out. The survey work informed an extensive programme of drainage repairs and capacity improvements that have been ongoing since March 2018. There has also been an extensive programme of road carriageway construction and resurfacing covering parts of Redhill town centre and most of the route from the Three Arch junction south to the Chequers roundabout at Horley.

The project is now nearing completion with the final drainage infrastructure repairs and upgrades being carried out in the Earlswood Common area. The project is due to finish at the end of March and all the LEP growth deal funding has now been claimed. The remaining work, coming from the Council's own Local Contribution is set out in the project Funding Agreement.

At the end of the financial year there will be a small amount of project funding (approximately £80,000) which the LEP have agreed can be carried over to 2020/21 to support the Council's Horizon project to resurface London Road between Frenches Road and Carlton Road.

Now that the project is nearing completion, the Coast to Capital LEP will be conducting an audit of the project in May, and will require a project evaluation and post project monitoring report to be produced. This will be summarised in a later report to this Committee.

2.13 Centrally funded maintenanceOperation Horizon

The Operation Horizon Team's programmes of major maintenance works for 2019-20 for the Reigate and Banstead area are now published on Surrey County Council's website here:

www.surreycc.gov.uk/reigateandbanstead

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<https://www.surreycc.gov.uk/roads-and-transport/roadworks-and-maintenance/horizon-highway-maintenance-investment-programme>

The above website also contains information on the Operation Horizon Team's programmes of major maintenance works for 2020-21 for the Reigate & Banstead area.

Severe weather recovery programme

A list of roads included within the severe weather recovery programme is published on Surrey County Council's website. This list consists of over 200 roads across the county and can be found at the following location on the website;

<https://www.surreycc.gov.uk/roads-and-transport/roadworks-and-maintenance/horizon-highway-maintenance-investment-programme>

This list is continually being updated with new roads being added and information regarding those resurfacing works that have been completed being provided. All of these roads have been put forward by local members or the local highway teams.

Winter Service

The Cold Weather Plan sets out the Winter Service for treating the highway in order to prevent ice from forming (precautionary salting), melt ice and snow that has already formed (post salting), and removing of snow in a snow event.

The Cold Weather Plan is now on Surrey County Council's website and can be found at the following location;

<https://www.surreycc.gov.uk/roads-and-transport/roadworks-and-maintenance/salting-and-gritting>

Salting Routes and the location of grit bins can also be seen on a map on Surrey County Council's website at the following location;

<https://www.surreycc.gov.uk/roads-and-transport/roadworks-and-maintenance/salting-and-gritting/grit-bin-locations-in-surrey>

County Councillors can request and pay for new grit bins, or extension of use of an existing grit bin, by contacting the Maintenance Engineer, who will advise.

Drainage maintenance

Surrey County Council maintain 11,178 gullies, this is a reduction on the 12,275 reported at the last local committee due to further clarification on those assets which are SCCs responsibility to maintain.

Surrey County Council also maintains 13 Priority 1 and 7 Priority 2 soakaways in Mole Valley. This is an important activity that reduces the likelihood of flooding on the public highway and helps to keep roads and footways safe.

Not all assets are cleaned on an annual basis, as some require cleaning more frequently, and others less so, depending on local circumstances such as whether there are trees nearby, or the location is rural or urban.

Each year, the programme of cleaning is updated and optimised based on the condition the assets were found to be in when they were last visited. The programme is also adjusted to take into account local issues such as roads where access to assets is difficult due to parked cars and other obstructions.

As the cleaning programme is managed on a Countywide basis, cleans in Mole Valley have taken place throughout the course of the year.

To date, 5,753 gullies, and 11 Soakaways have been cleaned.

Local Committee Budget & Forward Programme 2020/21

2.14 Capital

At the meeting held on 2 December 2019, a report was presented to the Reigate & Banstead Local Committee setting out the Local Committee's delegated capital budget for 2020/21 – 2021/22 and a programme of works. The Local Committee were advised that, subject to final approval by Full Council on 10 December 2019, the Local Committee would receive a capital budget of £211,111 in 2020/21. The Local Committee were also advised that each divisional Member will continue to receive £7,500 to address highways issues in their division in the 2020/21 financial year.

Since the meeting held on 2 December 2019, the Cabinet Member for Highways has subsequently announced an increase in the amount of capital funding to be devolved to the local committees in the 2020/21 financial year. Subsequently each Local Committee will receive £100,000 for capital ITS work with an additional £29,500 per divisional member for capital maintenance schemes. For Reigate & Banstead this equates to a total capital budget of £334,000.

It is proposed that the ITS programme approved by the Local Committee in December should remain largely unchanged with only a slight increase in the ITS budget from £37,111 to £39,000. It is proposed that this slight increase be added to the "Stage 3 Road Safety Audits/Accessibility Improvements/Small safety and improvement schemes/signs and road markings" budget, from £2,111 to £4,000. An updated Proposed Integrated Transport Scheme (ITS) Programme 2020/21 – 2021/22 is shown in **Annex 4**.

2.15 Capital Maintenance

The balance of £295,000, which is an increase on the £174,000 reported to the December 2019 Local Committee, will be used to fund capital maintenance schemes, which will be divided equitably between divisional members. This would give each member a capital maintenance budget of approximately £29,500.

It has been agreed that the schemes to be progressed would be agreed by the Reigate & Banstead Maintenance Engineer in consultation with the Local Committee Chairman, Vice-Chairman and divisional members.

2.16 Revenue Maintenance

Members will continue to receive an allocation of £7,500 per county member to address highway issues in their division.

3. OPTIONS:

- 3.1 Not applicable at this stage. Officers will revert to the Chairman, Vice Chairman and Divisional Member or indeed the Committee as appropriate, whenever preferred options need to be identified.

4. CONSULTATIONS:

- 3.1 Not applicable at this stage. Officers will consult the Chairman, Vice Chairman and Divisional members as appropriate in the delivery of work programmes.

5. FINANCIAL IMPLICATIONS:

- 5.1 The financial implications, in regard to the delegated budgets is detailed in section 1.1, 1.2, 1.3, 1.4, 2.1, 2.14, 2.15 and 2.16 above.
- 5.2 The key objective with regard to the 2019/20 budgets has been managed to a neutral position.

6. WIDER IMPLICATIONS:

Area assessed:	Direct Implications:
Crime and Disorder	No significant implications
Equality and Diversity	No significant implications
Localism (including community involvement and impact)	No significant implications
Sustainability (including Climate Change and Carbon Emissions)	No significant implications
Corporate Parenting/Looked After Children	No significant implications
Safeguarding responsibilities for vulnerable children and adults	No significant implications
Public Health	No significant implications

7. CONCLUSION AND RECOMMENDATIONS:

- 7.1 This report sets out highway works carried out in Reigate & Banstead in 2019/20, for Members' information.
- 7.2 Progress on the Integrated Transport Schemes, capital maintenance schemes, major schemes, centrally funded maintenance schemes, developer funded schemes, road safety schemes and the parking review during the 2020/21 financial year is set out in section 2 and **Annexes 1, 2 and 3** of this report. Section 2 also summarises the customer enquiries that have been received by Surrey Highways, during the 2019 calendar year.
- 7.3 Following the full council meeting in December 2019, the capital budget was increased from £211,111 to £334,000. This has resulted in a slight increase in the Integrated Transport Schemes budget for 2020/21 from £37,111 to £39,000 and an increase in the capital maintenance budget from £174,000 to £295,000. In December 2019, the Local Committee agreed that the capital maintenance budget would be divided equitably between divisional members

and that the schemes to be progressed would be agreed by the Reigate & Banstead Maintenance Engineer in consultation with the Local Committee Chairman, Vice-Chairman and divisional members.

8. WHAT HAPPENS NEXT:

- 8.1 The remaining budget for the 2019/20 financial year will be spent and the end of year outturn figures will be finalised.
- 8.2 Work will continue on the ITS programme and capital maintenance schemes for the 2020/21 financial year.

Contact Officer:

Anne-Marie Hannam, Senior Traffic Engineer, South East Area Team, 03456 009 009.

Consulted:

Not applicable.

Annexes:

Annex 1 – Summary of progress of capital schemes 2019/20.

Annex 2 – Summary of Capital Maintenance works carried out in 2019/20

Annex 3 – Summary of Member Highway Fund works carried out in 2019/20

Annex 4 – ITS Programme 2020-21 and 2021-22

Background papers:

- Report to Reigate & Banstead Local Committee 2 December 2019
“Highways Forward Programme 2019/20 – 2020/21”.
 - Report to Reigate & Banstead Local Committee 3 December 2018
“Reigate & Banstead Highways Forward Programme 2019/20 – 2020/21”.
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